Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

				amended an	nd P.A. 71 of 1919	9, as amended.				
Loca	al Unit	of Go	vernment Typ				Local Unit Name	- 1- 1-	County	
ᆖ	Coun	<u> </u>	City	⊠Twp	□Village	Other	Sylvan Town	n Township Osceola  Date Audit Report Submitted to State		
	Fiscal Year End Opinion Date  March 31, 2008 June 2, 200			വെ		August 4, 20				
					Julio 2, 2			1146456 1, 20		
	affirm			ccountante	s licensed to p	oractice in N	Michigan			
			-					d in the financial statemen	ts, including the notes, or in the	
					ments and re				to, morading and notice, c and	
	YES	9	Check e	ach applic	cable box be	low. (See ir	structions for fu	rther detail.)		
1.	×						s of the local uni ents as necessa		cial statements and/or disclosed in the	
2.	×							's unreserved fund baland dget for expenditures.	es/unrestricted net assets	
3.	X		The loca	I unit is in o	compliance w	rith the Unifo	orm Chart of Acc	ounts issued by the Depa	rtment of Treasury.	
4.	X		The loca	l unit has a	adopted a bud	dget for all re	equired funds.			
5.	X		A public	hearing on	the budget w	vas held in a	accordance with	State statute.		
6.	×			The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.						
7.	X		The loca	l unit has r	not been delin	quent in dis	tributing tax rev	enues that were collected	for another taxing unit.	
8.	X		The loca	The local unit only holds deposits/investments that comply with statutory requirements.						
9.	X			The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for</i> Audits of Local Units of Government in Michigan, as revised (see Appendix H of Bulletin).						
10.	×		that have	There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.						
11.	X		The loca	I unit is fre	e of repeated	comments	from previous y	ears.		
12.	X		The audi	t opinion is	s UNQUALIFI	ED.				
13.	×		The loca	l unit has o	complied with ng principles (	GASB 34 o GAAP).	r GASB 34 as m	odified by MCGAA Staten	nent #7 and other generally	
14.	X		The boar	rd or cound	cil approves a	III invoices p	rior to payment	as required by charter or s	statute.	
15.	X		To our k	nowledge,	bank reconcil	liations that	were reviewed	vere performed timely.		
inc	luded	l in t	his or any	other aud	horities and o dit report, no d/or commission	r do they o	s included) is op btain a stand-a	erating within the bounda one audit, please enclose	ries of the audited entity and is not e the name(s), address(es), and a	
						complete a	ind accurate in a	II respects.		
We	hav	e en	closed the	e following	g:	Enclosed	Not Required	enter a brief justification)		
Financial Statements			$\boxtimes$							
Th	e lette	er of	Comment	s and Reco	ommendation	s				

XSAS 112 Letter; SAS 114 Letter Other (Describe) Certified Public Accountant (Firm Name) Telephone Number (231) 775-9789 Baird, Cotter and Bishop, P.C. City State Zip Street Address 49601 Cadillac М 134 W. Harris Street License Number Printed Name Authorizing CPA Signature 1101023146 Michael D. Cool, C.P.A.

# EVART, MICHIGAN MARCH 31, 2008

Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

#### MARCH 31, 2008

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# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

June 2, 2008

#### INDEPENDENT AUDITORS' REPORT

To the Township Board Sylvan Township Osceola County Evart, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sylvan Township, Osceola County, Evart, Michigan as of and for the year ended March 31, 2008, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Sylvan Township, Osceola County, Evart, Michigan as of March 31, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages iii through viii and budgetary comparison information on page 19 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sylvan Township, Osceola County, Evart, Michigan's basic financial statements. The individual fund financial statements are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cotter & Bishop, P.C.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

Sylvan Township, a general law township located in Osceola County has implemented the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). The Management's Discussion and Analysis, a requirement of GASB 34, is intended to be the Sylvan Township board's discussion and analysis of the financial results for the fiscal year ended March 31, 2008.

#### **Financial Highlights**

- ♦ The assets of the Township exceeded its liabilities at the close of the fiscal year by \$322,005. Of this amount, \$214,032 may be used to meet the Township's ongoing obligations to citizens and creditors.
- ◆ As of the close of the current fiscal year, the Township's governmental funds reported combined ending fund balances of \$214,032. \$212,910 is available for spending at the Township's discretion.
- The Township is not obligated under any long-term debt as of March 31, 2008.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. The Township's basic financial statements are comprised of three components. 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements The *government-wide financial statements* are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business. These statements are calculated using full accrual accounting and more closely represent those presented by business and industry. The entire Township's assets and liabilities, both short and long-term, are reported. As such, these statements include capital assets, net of related depreciation.

The *Statement of Net Assets* presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The *Statement of Activities* presents information showing how the Township's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Township's that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### **Fund Financial Statements**

The fund level statements are reported on a modified accrual basis in that only those assets that are "measurable" and "currently available" are reported. Liabilities are recognized to the extent they are normally expected to be paid with current financial resources.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statement, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary Funds** – Proprietary funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Township does not maintain any proprietary funds.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other Information

In addition to the basic financial statements, this report further presents Required Supplementary Information (RSI) that explains and supports the information presented in the financial statements.

#### **Government-Wide Financial Analysis**

The Statement of Net Assets is the first statement in the Government-Wide Financial Statements section of this document. This statement is useful for providing an indicator of the Township's financial position over time. The Net Assets of the Township were \$322,005 at March 31, 2008, meaning the Township's assets were greater than its liabilities by this amount.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### Sylvan Township Net Assets as of March 31, 2008

	Governmental Activities	
Assets		
Current Assets	\$	214,287
Non Current Assets		
Capital Assets		137,682
Less: Accumulated Depreciation		29,709
Total Non Current Assets		107,973
Total Assets	\$	322,260
Liabilities		
Current Liabilities	\$	255
Net Assets		
Invested in Capital Assets		107,973
Unrestricted		214,032
Total Net Assets		322,005
Total Liabilities and Net Assets	\$	322,260

The most significant portions of the Township's Net Assets are cash and investment in capital assets (e.g. land, buildings, equipment, infrastructure, and others) less any related debt that is outstanding that the Township used to acquire the asset. The Township has \$214,032 in unrestricted Net Assets. These assets represent resources that are available for appropriation, but are limited by Township policies regarding their use.

At the end of the current fiscal year, the Township is able to report positive balances in all categories of net assets for the government as a whole, as well as for its separate governmental activities.

The total net assets of the Township increased by \$24,857 in this fiscal year, which is an indicator that the Township experienced positive financial growth during the year. As a result, the Township ended the fiscal year in better condition then when the year began.

The following table illustrates and summarizes the results of the changes in the net assets for the Township. The condensed information was derived from the government-wide Statement of Activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### Sylvan Township Change in Net Assets for the Fiscal Year Ended March 31, 2008

	Governmental Activities
Revenues	
Program Revenues	
Charges for Services	\$ 425
General Revenues	
Taxes	34,936
Licenses and Permits	20
State Grants	73,194
Interest Earnings	7,478
Other	503
<b>Total Revenues</b>	\$ 116,556
<u>Expenses</u>	
Legislative	\$ 7,625
General Government	58,730
Public Safety	18,689
Public Works	2,977
Recreational and Cultural	750
Other Functions	2,928
<b>Total Expenses</b>	91,699
Change in Net Assets	24,857
NET ASSETS - Beginning of Year	297,148
NET ASSETS - End of Year	\$ 322,005

#### **Governmental Activities**

During the fiscal year ended March 31, 2008, the Township's net assets increased by \$24,857 in the governmental funds. The majority of this increase represents the degree to which increases in ongoing revenues have outstripped similar increases in ongoing expenses. This is true despite the fact that GASB 34 now requires the Township to maintain a record of annual depreciation expense and the accumulation of

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

depreciation expense over time. The net increase in accumulated depreciation expense is a reduction in net assets.

A significant portion of the revenue for all governmental activities of Sylvan Township comes from property taxes. The Township levied 1.0000 mills for operating purposes.

State shared revenue is collected by the State of Michigan and distributed to local governments by formula allocation of portions of the State sales tax.

The Township's governmental activities expenses are dominated by general governmental expenses that total \$58,730. Public Safety represented the next largest expense at \$18,689.

#### **Business-Type Activities**

The Township does not maintain any Business-Type Activities.

#### Financial Analysis of the Government's Funds

Governmental Funds The focus of Sylvan Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Township's financing requirement. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, Sylvan Township's governmental funds reported combined ending fund balances of \$214,032.

**General Fund** – The General Fund increased its fund balance by \$32,241 which brings the fund balance to \$214,032. Of the total fund balance, \$212,910 of the General Fund's fund balance is unreserved. All of the General Fund's functions, except for Supervisor, ended the year with expenditures below budgeted amounts. The Supervisor differential was funded by available fund balance. Taxes amounted to \$34,936. State shared revenues were collected in the amount of \$73,194.

**Proprietary Fund** – The Township does not maintain any proprietary funds.

#### **Capital Assets and Debt Administration**

**Capital Assets.** The Township's investment in capital assets for governmental activities as of March 31, 2008, amounted to \$107,973 net of accumulated depreciation.

Capital assets summarized below include any items purchased with a cost greater than \$400 individually and that have a useful life greater than one year. A summary of capital asset categories is illustrated below:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### Sylvan Township Capital Assets as of March 31, 2008

	Governmental	
	Activities	
Land	\$	16,000
Building and Building Improvements		13,125
Infrastructure		85,957
Equipment, Furniture, and Other		22,600
		137,682
Less: Accumulated Depreciation		29,709
	Φ.	105.050
Net Capital Assets	\$	107,973

**Long-Term Debt.** Sylvan Township has no obligation for any long-term debt as of March 31, 2008.

#### **Economic Condition and Outlook**

The unemployment rate is still high in the State of Michigan and the State's shortfall in the budget means potential further reductions in state-shared revenues.

These factors were considered in preparing the Township's budgets for the 2008-09 fiscal year.

#### **Request for Information**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Township's finances and to demonstrate the Township's accountability for the money it receives. If you have any questions about this report or need any additional information, contact Sylvan Township at 6661 20<sup>th</sup> Avenue, Sears, Michigan 49679.

#### STATEMENT OF NET ASSETS MARCH 31, 2008

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
CURRENT ASSETS	
Cash	\$ 192,938
Receivables	
External Parties (Fiduciary Fund)	511
Taxes Receivable	4,157
Due from Other Governments	16,681
Total Current Assets	214,287
<u>CAPITAL ASSETS</u>	
Land	16,000
Buildings	2,000
Building Improvements	11,125
Infrastructure	85,957
Equipment, Furniture and Other	22,600
	137,682
Less Accumulated Depreciation	29,709
Net Capital Assets	107,973
TOTAL ASSETS	322,260
<u>LIABILITIES</u> <u>CURRENT LIABILITIES</u>	
Accounts Payable	255
NET ASSETS	
Invested in Capital Assets	107,973
Unrestricted	214,032
TOTAL NET ASSETS	\$ 322,005

### $\frac{\text{SYLVAN TOWNSHIP, OSCEOLA COUNTY}}{\text{EVART, MICHIGAN}}$

### STATEMENT OF ACTIVITIES YEAR ENDED MARCH 31, 2008

NET (EXPENSES)

			F	ROGI	RAM REVENUI	ES	F Al	REVENUES ND CHANGE NET ASSETS
				О	PERATING	CAPITAL		TOTAL
		CHA	RGES FOR	GI	RANTS AND	<b>GRANTS AND</b>	GOV	/ERNMENTAL
FUNCTIONS/PROGRAMS	<b>EXPENSES</b>	SE	ERVICES	CON	NTRIBUTIONS	CONTRIBUTIONS	A	ACTIVITIES
PRIMARY GOVERNMENT								_
<b>GOVERNMENTAL ACTIVITIES</b>								
Legislative	7,625	\$	0	\$	0	\$ 0	\$	(7,625)
General Government	58,730		425		0	0		(58,305)
Public Safety	18,689		0		0	0		(18,689)
Public Works	2,977		0		0	0		(2,977)
Recreation and Cultural	750		0		0	0		(750)
Other Functions	2,928		0		0	0		(2,928)
Total Governmental Activities	\$ 91,699	\$	425	\$	0	\$ 0		(91,274)
	GENERAL RI	EVENUI	ES					
	Taxes							34,936
	Licenses and	l Permits	S					20
	State Grants							73,194
	Interest Earr	ings						7,478
	Other							503
	Total Gen	eral Rev	enues					116,131
	Change in Net	Assets						24,857
	NET ASSETS	- Begin	ning of Year					297,148
	NET ASSETS	- End of	f Year				\$	322,005

The accompanying notes are an integral part of the financial statements.

### $\frac{\text{SYLVAN TOWNSHIP, OSCEOLA COUNTY}}{\text{EVART, MICHIGAN}}$

#### **GOVERNMENTAL FUNDS**

### BALANCE SHEET MARCH 31, 2008

	_	GENERAL FUND	
<u>ASSETS</u>			
Cash	\$	192,938	
Taxes Receivable		4,157	
Due from Other Governments		16,681	
Due from Other Funds		511	
Total Assets	\$	214,287	
LIABILITIES AND FUND BALANCE LIABILITIES Accounts Payable	\$	255	
FUND BALANCE			
Reserved for Telecommunication Right-Of-Way		1,122	
Unreserved, Undesignated		212,910	
Total Fund Balance		214,032	
TOTAL LIABILITIES AND FUND BALANCE	\$	214,032	

#### **GOVERNMENTAL FUNDS**

### RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS MARCH 31, 2008

16,000	
2,000	
11,125	
85,957	
22,600	
(29,709)	107,973
	2,000 11,125 85,957 22,600

322,005

NET ASSETS OF GOVERNMENTAL ACTIVITIES

### $\frac{\text{SYLVAN TOWNSHIP, OSCEOLA COUNTY}}{\text{EVART, MICHIGAN}}$

#### **GOVERNMENTAL FUNDS**

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED MARCH 31, 2008

	GENERAL FUND
REVENUES	
Taxes	\$ 34,936
Licenses and Permits	20
State Grants	73,194
Charges for Services	75
Interest and Rents	7,828
Other Revenues	503
Total Revenues	116,556
EXPENDITURES	
Legislative	7,625
General Government	51,346
Public Safety	18,689
Public Works	2,977
Recreation and Cultural	750
Other Functions	2,928
Total Expenditures	84,315
Net Change in Fund Balance	32,241
FUND BALANCE - Beginning of Year	181,791
FUND BALANCE - End of Year	\$ 214,032

#### **GOVERNMENTAL FUNDS**

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES MARCH 31, 2008

Net Change in Fund Balances - Total Governmental Funds	\$ 32,241
Amounts reported for governmental activities are different because:  Governmental funds report capital outlay as expenditures in the statement of activities. These costs are allocated over their estimated useful lives as	
depreciation.  Depreciation Expense	 (7,384)
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 24,857

### STATEMENT OF FIDUCIARY NET ASSETS AND LIABILITIES MARCH 31, 2008

AGGERTA	AGENC	AGENCY FUNDS		
ASSETS Cash	\$	511		
LIABILITIES				
Due to General Fund	\$	511		

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Sylvan Township is a general law township located in Osceola County which operates under the direction of an elected township board. Under the criteria established by accounting principles generally accepted in the United States of America, the Township has determined that there are no component units which should be included in its reporting entity.

#### **B.** Government-wide and Fund Financial Statements

GASB Statement No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting and reporting purposes into the following three net asset categories.

Invested in Capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed by creditors, grantors, and contributions, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets which do not meet the definition of the two preceding categories.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide focus is more on the sustainability of the Township as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The accounts of the Township are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Sylvan Township reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, Sylvan Township reports the following fund types:

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the Township holds for others in an agency capacity.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions involved. Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Township's policy to use the restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

- I. The Township has authorized the Treasurer to invest the Township funds as follows:
  - a. In bonds, securities, and other obligations of the United States, or an agency or instrumentality of the United States.
  - b. In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution, but only if the financial institution is approved by the township.
  - c. In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
  - d. In repurchase agreements consisting of instruments listed in subdivision (a).
  - e. In banker's acceptances of United States banks.
  - f. In obligations of this state or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than 1 standard rating service.
  - g. In mutual funds registered under the investment company act of 1940, title I of chapter 686, 54 Stat. 789, 15 U.S.C. 80a-1 to 80a-3 and 80a4 to 80a-64, with authority to purchase only investment vehicles that are legal for direct investment by a public corporation. This authorization is limited to securities whose intention is to maintain a net asset value of \$1 per share.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

- h. In obligations described in subdivisions (a) through (g) if purchased through an interlocal agreement under the urban cooperation act of 1967, 1967(Ex Sess) PA 7, MCL 124.501 to 124.512.
- i. In investment pools organized under the surplus funds investment pool act, 1982 PA 367, MCL 129.111 to 129.118.
- j. In investment pools organized under the local government investment pool act, 1985 PA 121, MCL 129.141 to 129.150.
- II. A public corporation that invests its funds under subsection (I) shall not deposit or invest the funds in a financial institution that is not eligible to be a depository of funds belonging to the state under a law or rule of this state or the United States.

Assets acceptable for pledging to secure deposits of public funds are limited to assets authorized for direct investment under subsection (I).

As used in this section "financial institution" means a state or nationally chartered bank or a state or federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and that maintains a principal office or branch office located in this state under the laws of this state or the United States.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. Property taxes attach as an enforceable lien on the property as of the date they are levied. State education taxes and county taxes are levied and due July 1, and become delinquent after September 14. The remaining millages are levied and due December 1, and become delinquent after February 14. Collections of taxes and remittances of them are accounted for in the Current Tax Collection Fund. Township property tax revenues are recognized when they become both measurable and available for use to finance Township operations. Amounts which are not expected to be collected within sixty days are treated as deferred revenues.

The 2007 taxable valuation of Sylvan Township totaled \$29,044,578 before board of review changes, on which ad valorem taxes levied consisted of 1.0000 mills for Sylvan Township operating purposes. The levy raised approximately \$28,964 for operating purposes.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### 3. Inventories and Prepaid Items

Inventories are not significant and are expensed as incurred.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$400 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>ASSETS</u>	<u>YEARS</u>
Buildings	50
Building improvements	20
Land improvements	20
Infrastructure	20
Equipment, Furniture, and Other	5-10

Sylvan Township qualifies as a phase 3 governmental unit in regards to the implementation of GASB 34. Phase 3 governmental units are not required to retroactively capitalize infrastructure. As a result, the Township will capitalize and depreciate infrastructure beginning April 1, 2004, in accordance with the Township's capitalization policy.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### 5. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are amortized over the life of the bonds using the effective interest method. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 6. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 7. Use of Estimates

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The annual budget is adopted on the modified accrual basis in accordance with the requirements of Michigan Public Act 621 of 1978 "The Uniform Budgeting and Accounting Act". A public hearing is held to obtain taxpayer comments. Appropriations lapse at year end. Budget amounts are as originally adopted on March 26, 2007, or as amended by the Township Board from time to time throughout the year.

The appropriated budget is prepared by fund and activity. The Township Board exercises budgetary control over expenditures.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Township because it is, at present, not considered necessary to assure effective budgetary control or to facilitate effective cash planning and control.

#### B. Major funds with expenditures in excess of appropriations were as follows:

	APPR	ROPRIATIONS	EXPENDITURES		
General Fund					
Supervisor	\$	8,433	8,633		

These overages were funded by available fund balances and greater than anticipated revenues.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

The Township's deposits are all on deposit with Central Michigan Community Federal Credit Union in Clare, Michigan.

Investment rate risk. The Township will minimize Interest Rate Risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investing pools and limiting the average maturity in accordance with the Township's cash requirement.

Foreign currency risk. The Township is not authorized to invest in investments, which have this type of risk.

Credit risk. The Township will minimize Custodial Credit Risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities listed in the Township's investment policy; and pre-qualifying the financial institutions, brokers/dealer, intermediaries and advisors with which the Township will do business in accordance with the Township's investment policy.

Concentration of credit risk. The Township will minimize Concentration of Credit Risk, which is the risk of loss attributed to the magnitude of the Township's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of March 31, 2008, \$94,567 of the government's bank balance of \$195,078 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Township's investments are categorized to give an indication of the level of risk assumed by the Township at year end. Category 1 includes investments that are insured or registered, or securities held by the Township or the Township's agent in the Township's name. Category 2 includes investments that are uninsured and unregistered with securities held by the counterparty's trust department or its agent in the Township's name. Category 3 includes investments that are uninsured and unregistered, with the securities held by the counterparty, or by its trust department or its agent but not in the Township's name. At year end, the Township held no investments.

#### **B.** Receivables

Receivables as of year end for the government's individual major fund including the applicable allowances for uncollectible accounts are as follows:

	(	General	
Receivables			
Taxes	\$	4,157	
Due from Other Governments		16,681	
	\$	20,838	

The allowance for doubtful accounts is not considered to be material for disclosure. As a result, its uncollectible accounts are virtually nil.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the fiscal year, the Township did not have any deferred revenue.

### $\frac{\text{SYLVAN TOWNSHIP, OSCEOLA COUNTY}}{\text{EVART, MICHIGAN}}$

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### C. Capital Assets

**Primary Government** 

	Beginning Balance	Increases	Decreases	Ending Balance		
Governmental activities:						
Capital assets, not being depreciated						
Land	\$ 16,000	\$ 0	\$ 0	\$ 16,000		
Capital assets, being depreciated						
Buildings	2,000	0	0	2,000		
Building Improvements	11,125	0	0	11,125		
Infrastructure	85,957	0	0	85,957		
Equipment, Furniture and Other	22,600	0	0 0			
Total capital assets, being depreciated	121,682	0	0	121,682		
Less accumulated depreciation for:						
Building	2,000	0	0	2,000		
Building Improvements	3,914	556	0	4,470		
Infrastructure	4,375	4,298	0	8,673		
Equipment, Furniture, and Other	12,036	2,530	0	14,566		
	, , , , ,	7	-	<del>,</del>		
Total accumulated depreciation	22,325	7,384	0	29,709		
Total capital assets, being depreciated, net	99,357	(7,384)	0	91,973		
Governmental activities capital assets, net	\$ 115,357	\$ (7,384)	\$ 0	\$107,973		

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General Government

\$ 7,384

#### **Construction Commitments:**

The government has no outstanding construction commitments as of March 31, 2008.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### D. Interfund Receivables, Payables and Transfers

Individual fund interfund receivable and payable balances at March 31, 2008, were:

	INTE	RFUND	INTE	RFUND	
	RECEI	VABLES	<b>PAYABLES</b>		
<u>Fund</u>	DUE	FROM'S	DUE TO'S		
General Fund	\$	511	\$	0	
Fiduciary Funds					
Current Tax Collection Fund		0		511	
	\$	511	\$	511	

All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All are expected to be resolved within one year.

#### E. Long-Term Debt

At March 31, 2008, the Township was not obligated for any long-term debt.

#### F. Fund Balance Reserves

The Township does not maintain any fund balance reserves except \$1,122 for Telecommunications Right-of-Way.

#### G. Joint Venture - Evart Area Joint Fire Department

The Township is a member of the Evart Area Joint Fire Department. The Joint Fire Department is a joint venture of the City of Evart, and the townships of Evart, Orient, Osceola, and Sylvan. The Township contributed \$17,609 to the current operating budget. Each municipality has agreed to contribute an equivalent of up to one mill each year for fire protection. The June 30, 2006, financial data is the most current available. A summary follows:

Total Net Assets	\$ 476,848
Net Assets Invested in Capital Assets	406,806
Fund Balance - Unreserved	70,042
Total Revenue	202,132
Total Expenditures	256,618
Net Increase (Decrease) in Fund Balance	(54,486)

A copy of these audited financial statements may be obtained upon request from the Fire Department treasurer.

### $\frac{\text{SYLVAN TOWNSHIP, OSCEOLA COUNTY}}{\text{EVART, MICHIGAN}}$

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### IV. OTHER INFORMATION

#### A. Risk Management

The Township has purchased commercial insurance policies in order to minimize any potential risk of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters.

#### SYLVAN TOWNSHIP, OSCEOLA COUNTY

#### EVART, MICHIGAN

#### REQUIRED SUPPLEMENTARY INFORMATION

### BUDGETARY COMPARISON SCHEDULE MAJOR GOVERNMENTAL FUNDS

#### YEAR ENDED MARCH 31, 2008

	GENERAL FUND			
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	
REVENUES				
Taxes	\$ 33,627	\$ 33,627	\$ 34,936	
Licenses and Permits	20	20	20	
State Grants	72,500	72,500	73,194	
Charges for Services	200	200	75	
Interest and Rents	5,100	5,100	7,828	
Other Revenues	500	500	503	
Total Revenues	111,947	111,947	116,556	
<u>EXPENDITURES</u>				
Legislative				
Township Board	29,550	29,550	7,625	
General Government				
Supervisor	8,433	8,433	8,633	
Assessor	11,795	11,795	10,995	
Clerk	11,693	11,693	10,755	
Board of Review	2,300	2,300	1,590	
Treasurer	12,569	12,569	12,005	
Elections	1,505	1,505	740	
Building and Grounds	5,050	5,050	4,742	
Cemetery	3,340	3,340	1,886	
Public Safety				
Fire Department	18,880	18,880	18,689	
Public Works				
Highways, Streets and Bridges	17,000	17,000	1,400	
Sanitation Department	2,700	2,700	1,577	
Recreation and Cultural				
Library	750	750	750	
Other Functions				
Employers Share of Payroll Taxes	3,375	3,375	2,928	
Total Expenditures	128,940	128,940	84,315	
Net Change in Fund Balance	(16,993)	(16,993)	32,241	
FUND BALANCE - Beginning of Year	16,993	16,993	181,791	
FUND BALANCE - End of Year	\$ 0	\$ 0	\$ 214,032	

#### **CURRENT TAX COLLECTION FUND**

### STATEMENT OF CHANGES IN ASSETS AND LIABILITIES YEAR ENDED MARCH 31, 2008

		LANCE	A T	DITIONS	DEL	NICTIONS		LANCE
	4/.	1/2007	AL	DITIONS	DEL	DUCTIONS	3/3	1/2008
ASSETS								
Cash	\$	1,000	\$	517,157	\$	517,646	\$	511
LIABILITIES								
Due to Other Funds		1,000		30,082		30,571		511
Due to Other Organizations and Individuals		0		59		59		0
Due to Other Governments		0		487,016		487,016		0
Total Liabilities	\$	1,000	\$	517,157	\$	517,646	\$	511

# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

June 2, 2008

To the Township Board Sylvan Township Osceola County Evart, Michigan

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sylvan Township, Osceola County, Evart, Michigan as of and for the year ended March 31, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered Sylvan Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the governmental unit's internal control. Accordingly we do not express an opinion on the effectiveness of the governmental unit's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies and other deficiencies that we consider to be material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the following deficiencies to be significant deficiencies in internal control:

#### 1) Lack of Segregation of Duties

The relatively small number of people involved in the accounting functions of the Township and the design of the accounting system as developed by the state make it difficult to adequately segregate duties. Segregation of accounting duties is a fundamental method of strengthening internal control. However, in deciding what internal control procedures should be implemented, the Board must consider the costs of implementing them and weigh those costs against the benefits to be derived from their implementation.

### 2) Lack of Adequate Controls to Produce Full Disclosure GAAP Basis Financial Statements.

All Michigan governments are required to prepare financial statements in accordance with generally accepted accounting principals (GAAP). This is a responsibility of the government's management. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including the related footnotes (i.e., external financial reporting).

As is the case with many smaller and medium-sized entities, the government has historically relied on its independent external auditors to assist in the preparation of the government-wide financial statements and footnotes as part of its external financial reporting process. Accordingly, the government's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its *external* auditors, who cannot by definition be considered a part of the government's *internal* controls.

This condition was caused by the government's decision that it is more cost effective to outsource the preparation of its annual financial statements to the auditors than to incur the time and expense of obtaining the necessary training and expertise required for the government to perform this task internally. As a result of this condition, the government lacks internal controls over the preparation of financial statements in accordance with GAAP, and instead relies, in part, on its external auditors for assistance with this task.

The government has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the government to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. We believe that the deficiencies described above are material weaknesses.

This communication is intended solely for the information and use of the Board and others within the organization. This restriction is not intended to limit the distribution of the report, which is a matter of public record.

BAIRD, COTTER AND BISHOP, P.C.

Bairol, Cottle & Bishop, P.C.

# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

#### LERIFIED FUBLIC ACCOUNTA

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

June 2, 2008

#### COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

To the Township Board Sylvan Township Osceola County Evart, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sylvan Township for the year ended March 31, 2008, and has issued our report thereon dated June 2, 2008. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated March 13, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

#### Significant Audit Findings

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Sylvan Township are described in Note I to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2007-08. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. We proposed several adjusting journal entries which were reviewed an accepted by management. No material misstatements were noted.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated June 2, 2008.

#### Other Audit Findings or Issues

During the course of our audit of the basic financial statements of Sylvan Township for the year ended March 31, 2008, we noted the following list of items which we feel deserve comment:

#### Property Tax Administration Fee

The township is charging a 1% property tax administration fee. The township has determined that authorized costs of tax collection will be repeatedly in excess of revenue generated by the administration fee but has not formally taken action to write off this loss. We recommend that the Township keep subsidiary records which reflect property tax administration fee collections and costs and that the board pass a motion to write off the loss annually.

This communication is intended solely for the information and use of the Board and others within the organization. This restriction is not intended to limit the distribution of the report, which is a matter of public record.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cottle & Bishop, P.C.